

Message Text

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

INFO AMEMBASSY DAKAR IMMEDIATE

C O N F I D E N T I A L STATE 104069 TOSEC 110386

EXDIS FOR SCHAUFEELE FROM SEELYE

E.O. 11652: GDS

TAGS: PFOR, XJ, US

SUBJECT: LUSAKA SPEECH: FOLLOW-UP

REF: KINSHASA 11127

PRELIMINARY ANALYSIS OF TEN POINTS LUSAKA SPEECH WOULD
INDICATE THAT ONLY POINT THREE (BYRD AMENDMENT REPEAL)
REQUIRES SPECIFIC ACTION BY THE CONGRESS. ALL OTHER
POINTS CAN BE IMPLEMENTED ADMINSTRATIVELY. POINT BY
POINT DISCUSSION FOLLOWS:

1. SUPPORT FOR CALLAGHAN PROPOSALS - THIS HAS BEEN
DONE IN SECRETARY'S STATEMENT AND SHOULD BE REINFORCED
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BY EMISSARY DISCUSSED IN PARA FOUR BELOW.

2. NO US SUPPORT FOR SALISBURY REGIME - SECRETARY'S STATEMENT IS CLEAR EXPOSITION OF US POLICY. EMISSARY ENVISAGED IN POINT FOUR CAN FURTHER STRESS OUR UNEQUIVOCAL POSITION IN DIRECT COMMUNICATION WITH RHODESIAN GOVERNMENT. FURTHER PUBLIC STATEMENTS MAY ALSO BE DESIRABLE.
3. BYRD AMENDMENT REPEAL - REQUIRES LEGISLATIVE ACTION, CLOSE CONSULTATION WITH SUPPORTERS OF REPEAL IN CONGRESS AND DECISION ON BEST TACTICS. FIRM ASSURANCES OF STRONG AND UNIFIED ADMINISTRATION SUPPORT (WITH DIRECT WHITE HOUSE

ROLE) VITAL, ESPECIALLY IN HOUSE. TIMING ALSO CRITICAL FACTOR, SINCE BY MID-JUNE ALL ATTENTION WILL FOCUS ON ELECTIONS. BEST OPPORTUNITY WOULD THUS SEEM TO BE A MAJOR EFFORT IN MAY. WE WILL HAVE NO DIFFICULTY IN TRIGGERING IN BOTH HOUSES ACCORDING TO FRIENDS OF REPEAL. FRASER, FOR EXAMPLE, IS EAGER TO GO, BUT WARNS SUCCESS ONLY POSSIBLE IF PRESIDENT CAN DELIVER SUBSTANTIAL NUMBER OF HOUSE REPUBLICANS; CLARK REPORTEDLY CONFIDENT REPEAL CAN PASS IN SENATE. SENATOR TUNNEY INTRODUCED APRIL 28 JOINT RESOLUTION CALLING FOR REPEAL AND FRASER THINKING OF TACKLING REPEAL MEASURE ON MILITARY ASSISTANCE BILL. DIGGS HAS CABLED PRESIDENT URGING THAT HE ASK MINORITY LEADERS TO INTRODUCE REPEAL MEASURES.

4. EMISSARY TO SMITH - INSTRUCTIONS/FRAME OF REFERENCE NOW BEING DRAFTED. WILL REQUIRE EARLY SELECTION OF EMISSARY AND ARRANGEMENTS MADE FOR HIS RECEPTION IN SALISBURY AND CONSULTATIONS LONDON.

5. TRAVEL ALERT - ALTHOUGH PURPOSE OF THIS HAS ALSO BEEN, IN PART AT LEAST, ACCOMPLISHED BY VIRTUE OF SECRETARY'S SPEECH AND IN RESPONSE TO PRESS QUERIES BY BOTH WHITE HOUSE AND DEPARTMENT SPOKESMEN, A FORMAL "TRAVEL ADVISORY" IN PREPARATION BY SCA AND CAN BE ISSUED FOLLOWING SECRETARY'S RETURN.

6. ASSISTANCE TO MOZAMBIQUE - ALTHOUGH GROUNDWORK FOR THIS ITEM ALREADY UNDERWAY, IT DOES REQUIRE A FORMAL CONFIDENTIAL

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NOTIFICATION TO CONGRESS AND A WAITING PERIOD OF 15 DAYS BEFORE IT CAN BE ACCOMPLISHED.

7. ASSISTANCE TO OTHER NEIGHBORING COUNTRIES - NO ACTION REQUIRED AT THIS POINT. SHOULD BOTSWANA AND MALAWI TAKE STEPS TO ENFORCE SANCTIONS AGAINST RHODESIA, WE WILL HAVE TO GO THROUGH SOME PROCESS (BOTH INTERNALLY AND WITH CONGRESS) AS WE DID FOR MOZAMBIQUE.

8. HUMANITARIAN ASSISTANCE FOR REFUGEES - UPON RECEIPT OF REQUEST FROM UNHCR, D/HA/ORM PREPARED TO GIVE SYMPATHETIC CONSIDERATION.

9. ASSISTANCE DURING TRANSITION - THIS FOR MOST PART MUST BE HELD IN ABEYANCE UNTIL SUCH TIME AS THERE IS AN AGREED TRANSITION PERIOD, ALTHOUGH CONTACTS WITH HMG HAVE BEEN INITIATED WITH REGARD TO DEVELOPMENT ASSISTANCE AND STATE/AID ARE UNDERTAKING A PRELIMINARY REVIEW OF ASSISTANCE OPTIONS. INsofar AS EDUCATION TRAINING IS CONCERNED, HOWEVER, AID IS PREPARING TO ANNOUNCE THIS MONTH ADDITIONAL TRAINING OPPORTUNITIES FOR BLACK RHODESIANS, NAMIBIANS AND SOUTH AFRICANS. THIS ANNOUNCEMENT IS SUBJECT TO AUTHORIZATION OF FUNDS AND CONGRESSIONAL NOTIFICATION.

10. PROTECTION OF MINORITY RIGHTS - SECRETARY'S STATEMENT ITSELF MADE THIS POINT. ANY USE OF ASSISTANCE PROGRAMS FOR THIS PURPOSE PREMATURE UNTIL ACHIEVEMENT OF TRANSITION TO MAJORITY RULE. SISCO

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